

Attachment 2: Request for Sole Source Memo Format

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

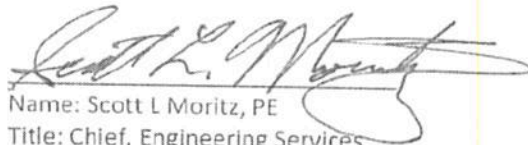
Other Than Full and Open Competition

1. **Contracting Activity:** Department of Veterans Affairs, VISN 11, Roudebush VA Medical Center, Justification for Other than Full and Open Competition. 2237 #
2. **Nature and/or Description of the Action Being Processed:** The proposed action is the provision for a sole-source subcontractor for computerized building management control system upgrades as a component of the contract for the "583-13-105 Replace Chilled Water Lines D-Wing" project at the Roudebush VA Medical Center in Indianapolis, IN. The contract will be for a new firm, fixed price contract.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The Roudebush VAMC's chilled water service to the D-Wing has exceeded its useful life expectancy and requires replacement and reconfiguration of plumbing to the coils of these air handlers. In replacement of the piping, the motors to these coils will be replaced and have Variable Frequency Drives installed. The VFD's require connection to the existing Facility Explorer system. Estimated value for this work is \$10,000. The work must be completed within the project completion time of 150 calendar days from Notice to Proceed.
4. **Statutory Authority Permitting Other than Full and Open Competition:**
 - (x) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 - () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 - () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 - () (4) International Agreement per FAR 6.302-4
 - () (5) Authorized or Required by Statute FAR 6.302-5;
 - () (6) National Security per FAR 6.302-6;
 - () (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The highly complex and specialized nature of the Roudebush VA Medical Center's Building Management System dictates that the Controls Integration contractor must have demonstrated the experience, ability, knowledge, and skills in the areas of information technology, computer network design, object-oriented programming techniques, large scale hospital HVAC systems, government acquisition policies, the phasing of renovations in a hospital environment, the specific policies and standards for the existing and future state building management at the Roudebush VAMC, and all applicable VA standards for HVAC and building control systems. The existing computerized building management system has undergone extensive modification by ConServ in the last 12 months, and that work carries a one-year warranty on workmanship that would be rendered void if another vendor were allowed to make modifications to the source code, protocols or install non-compatible equipment connected to the system. This would represent a significant loss of value to the government and create an environment of risk that has the potential to impair the environment of patient care by rendering all or part of the automated building control system inoperable or unstable. Accordingly, based on past experience at the Roudebush VA Medical Center

by the Government's technical experts, ConServ, Inc is the only firm capable of providing the supplies and services described in this section without the Veteran's Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition and unacceptable delays in fulfilling its requirements. ConServ is the only source that has the specific knowledge of the current and proposed system architecture without requiring an extensive learning curve (software, naming conventions, etc.). Since the essence of this project is the detailed design and implementation of specific configurations of the unique control system at the Roudebush VAMC, ConServ is solely and uniquely qualified to fill this need.

6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable: None.
7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable: The price for this work will be unknown since it will be included as a part of the successful bidder's bid under sealed bidding procedures. However, the Contracting Officer will ensure, based on a determination that adequate price competition for the ~~RFP~~ exists and through the use of price analysis techniques, such as comparison against the Independent Government Estimate and other price analysis techniques that may need to be used, that the price will be fair and reasonable.
8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted: No market research was conducted due to the unique nature of the services and the unique capabilities possessed by ConServ, as described in paragraph 5 of above.
9. Any Other Facts Supporting the Use of Other than Full and Open Competition: None
10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition: **CONSERV, INC. , 9855 CROSSPOINT BLVD., SUITE 110, INDIANAPOLIS, IN 46256**
11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required: The Roudebush VA Medical Center has adopted the use of the Niagra/Tritium based software platform in an effort to provide the most open-protocol environment for future enhancements. This technology is supported by most of the major vendors of building management systems, and is the best-of-breed solution when interoperability of multiple system vendors is a priority. By adopting this software standard, the Roudebush VA Medical Center is seeking to establish a future state where brand-specific hardware is no longer required to maintain the functionality and reliability of the building management system.

12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



Name: Scott L Moritz, PE
Title: Chief, Engineering Services
Facility: 583, Roudebush VAMC

11/18/14
Date

13. **Approvals in accordance with FAR 6.304**

- a. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

JEFFERY A.
RIDENOUR 628201

Digitally signed by JEFFERY A. RIDENOUR
628201
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Date: 2014.11.12 09:24:42 -05'00'

Name Jeffery Ridenour
Title Contract Specialist
Facility NCO11, Indianapolis

11/12/2014
Date

- b. **NCM/PCM (Required \$3K and above):** I certify the justification meets requirements for other than full and open competition.



Name Alvin J. Leonard
Title Supervisory Contract Specialist
Facility NCO11, Ann Arbor

11/24/2014
Date

- c. **SAO (If over 650K):** I certify the justification meets requirements for other than full and open competition.

Name
Director
Service Area Office, East

Date

- d. VHA HCA Review and Approval: I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and recommend approval (if over \$12.5 million) or approve (\$650K to 12.5 million) for other than full and open competition.

Name
Chief Procurement and Logistics Officer
VHA Head of Contracting Activity (HCA)

Date

- e. VA Deputy Senior Procurement Executive Approval (over \$12.5 million but not exceeding \$50 million): I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and approve for other than full and open competition.

C. FORD HEARD
Deputy Senior Procurement Executive (DSPE)
Office of Acquisition and Logistics
Department of Veterans Affairs

Date

- f. VHA Senior Procurement Executive Approval (over \$50 million): I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and approve for other than full and open competition.

Jan R. Frye
Deputy Assistant Secretary for Acquisition and Logistics
Senior Procurement Executive (SPE)
Department of Veterans Affairs

Date